

Meeting:	Cabinet	Date:	2nd April 2014
Subject:	Heritage Statement		
Report Of:	Cabinet Member for Regeneration and Culture		
Wards Affected:	All Wards		
Key Decision:	No	Budget/Policy Framework:	No
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Appendices:	None		

FOR GENERAL RELEASE

1.0 Purpose of Report

- 1.1 To inform Cabinet of when a Heritage Statement is required and apprise Cabinet of the work completed in this year that relates to the historic environment and associated events within the City.

2.0 Recommendations

- 2.1 The report be noted by Members and is for information on progress of work from April 2013 – March 2014 only.

3.0 Background and Key Issues

- 3.1 Listed buildings, conservation areas and archaeological sites represent a precious and irreplaceable resource.
- 3.2 They give distinctiveness, meaning and quality to the places where we live, work and visit and make an important contribution to our quality of life and sense of place. When a scheme is proposed for development, alteration or repair it is therefore essential to consider how these actions may affect the significance of that building or site, its constituent parts and its setting. This understanding of significance and the potential impact of proposals, forms the basis against which the merits of any scheme can be judged. When the local planning authority receives a listed building application, or many types of planning applications, it must have sufficient information to understand fully the implications of the proposal. The potential impact of a scheme and the steps that have been taken to avoid or minimise damage should be demonstrated through a Heritage Statement.

3.3 The scope and degree of detail necessary in a Heritage Statement will vary according to the particular circumstances of each application. Applicants are advised to discuss proposals before any application is made.

3.4 **When is a Heritage Statement required?**

- All works to, or affecting, a listed building
- All works to a Locally listed building
- All development within a Conservation area
- All development affecting an Archaeology planning advice issue
- Works affecting a scheduled ancient monument

3.5 **Restoration and Refurbishment of Historic Buildings and Monuments**

3.5.1 Since April 2013 Officers have assessed a total of 185 development control applications. Examples of significant schemes are as follows:

- Prison Site - Pre-application discussions and advice for the proposed conversion and assessment of the feasibility study submitted by the Ministry of Justice.
- Orchard Square - Pre-application discussions with both the developer and agents for a new public realm scheme within Gloucester Docks to replace the present car parking adjacent to Llanthony Road to form a new square, canopy structures and associated interpretation.
- Pillar and Lucy Warehouse - Pre-application discussions and subsequent planning and listed building consent to provide a new restaurant on the ground floor.
- St Aldate's church hall and vicarage - Pre-application discussions and site meetings with developer and owner in regards to the demolition of the site together with the redevelopment of the area to form a new residential development.
- Northend Vaults - Planning and listed building consent for new public house.
- Greyfriars development - Discharge of planning conditions in regards to design, external materials, landscaping and public art.
- Newark Farm Hempsted - Planning Application for demolition and redevelopment of for residential dwellings.
- 2-4 Wellington Street - Planning Application for 11 residential flats.

3.5.2 Since April 2013 Officers have been involved in **3 successful prosecutions** of damage to listed buildings, 141 Southgate Street, 107 Southgate Street and Vauxhall Mart Barton Street, assisted in serving **19 enforcement notices** on listed buildings or breaches within conservation areas and dealt with **56 enforcement breaches** across the city. Severity of the breaches can vary from the erection of satellite dishes within a conservation area resulting in the Southgate Street clean up, erection of signage such as at Hare Lane Chip Shop and/or banners and signage at Lock Warehouse, to the removal of architectural features without permission such as works to the Picturedrome in Barton Street last November 2013 and removal of a historic shopfront at 35 London Road.

- 3.5.3 Works funded from the City Council's monuments budget has been spent on re-painting lettering at Hucclecote War Memorial, repairs to dislodged stone work at St. Oswalds Priory, works to dry out and clear out King's Bastion. Priorities for the forthcoming year are to arrange for an updated condition survey for St Oswald's Priory.
- 3.5.4 The final spend of S106 monies at Hillfield Gardens is for a series of projects to repair and clean the weathered stone to the listed gate piers onto London Road. Wrought iron specialists removed the elaborate gates and took them away to be cleaned/repaired/repainted. Other more minor works included getting a new 'ceiling' installed at King's Board.
- 3.5.5 Officers working in partnership with the Asset Management team have been involved in advising upon the following projects: North Warehouse conversion, Blackfriars Priory vandalism, The Fleece de-risking works and possible reuse by the YMCA, refurbishments of the City and Folk Museums as part of the HLF bid and stone repairs and cleaning at St Michael's Tower. Works will continue in 2014 with the first priority to undertake the repairs and cleaning to St Michael's Tower in April/May 2014.

3.6 Buildings at Risk Spring/Summer 2013

- 3.6.1 A funding application was developed and submitted to English Heritage for a pilot project to survey all the Grade II listed buildings within the City. English Heritage contributed to cover the staffing costs resulting in a grant of £3,777. As part of a pilot project Officers carried out a complete external re-survey of the condition of all the listed buildings in the city (approx 660). After the initial survey further work was carried out to inspect the internal condition of all those buildings which looked to be in a poor state of repair. Priorities for 2014 are to make contact with all owners of Building at Risk properties to encourage them to undertake necessary repairs, bring back into use and remove unauthorised works (where identified from 2013 survey works). The Buildings at Risk register will also be published on Gloucester City Council's Website.

3.7 Cladding Scheme

- 3.7.1 The Officers within the Environmental Planning Service have been gaining quotations for a variety of approaches including cladding, possible art work and building wraps. A design brief was produced by the Principal Conservation and Design Officer for the Kings Walk Car Park site and an architect appointed to complete Computer Generated Images for proposals. The images are awaited and to be received by the end of March.

3.7.2 Contact has also been made and a meeting held with a public art specialist in regards to approaching and understanding the public art element of the cladding project. This was undertaken to have a guide of the cost implications and to assess the most appropriate way forward in regards to this proposal. Work will continue throughout 2014 to develop a comprehensive proposal for re-cladding the priority schemes identified.

3.8 Targeted Grants Scheme

3.8.1 The City Centre Scheme was launched in July 2013, to date a total of thirty expressions of interest have been received. A total of four grants have been formally offered and accepted totalling £33,667.80. Meetings have been held with twenty six applicants to discuss suitability and viability of schemes. There is £114,652.20 remaining in the budget and as a result the primary projects for targeted grants are as follows:

- 39 Westgate Street 26 Westgate Street
- 31 Westgate Street 41 Westgate Street
- 24 Westgate Street 78 Westgate Street

3.8.2 Priorities for 2014 are to continue to monitor, promote, develop and advise on the appropriate reuse and regeneration schemes for targeted grants.

3.9 Interpretation Boards

3.9.1 A design brief has been produced and issued to design consultants to enable quotations for the research, design and consultation for two further interpretation boards for Kimbrose Triangle and The Spa. A designer is to be appointed in April 2014. The Eastgate Interpretation Board is to be researched by the Civic Trust and will be forwarded to the County Council Design Services to develop into a final design to enable manufacture. Priorities for 2014 are to appoint a Design Company to research, design and subsequently arrange installation of interpretation boards for Kimbrose Triangle and The Spa, as well as the Eastgate Chamber. Boards to be installed Autumn 2014

3.10 Heritage Trails

3.10.1 Commencement of work on the heritage trails is being completed in partnership with Marketing Gloucester. ICON.net have been commissioned to create a mobile 'phone app to enable people to download historic trails in Gloucester. Work is presently underway and is anticipated to be completed in the summer.

3.11 Westgate Street Mosaics

3.11.1 Commencement of work to research companies and arrange works for replacement of Westgate Street Mosaics as part of the City Centre Investment Fund, the

specification has been produced for the works and tenders received. The next stage is to appoint the contractor to undertake the work with installation anticipated in the summer of 2014.

3.12 Gloucester Historic Buildings Ltd

3.12.1 The following historic buildings plaques have been designed, manufactured and installed:

- One to the Cotton Motorcycle works fixed to the back of the Folk museum.
- Two at the Gloucester Quays to the Fielding & Platt Works
- One revised plaque to famous banker – James “Jemmy” Wood at McDonald’s in Westgate St.

3.12.2 In addition, Officers have arranged for repairs/repainting of the listed drinking fountain by North Warehouse. 2014 priorities are to arrange for two further plaques to be manufactured and installed for former Mercer’s Hall and Old Crown, Westgate Street.

3.13 Joint Core Strategy

3.13.1 A specific Historic Environment policy has been developed by Officers for the Joint Core Strategy. This has been completed in partnership with other historic environment officers from across the districts involved. Officers have also advised and developed the tender methodology and specification for the Historic Environment Appraisal undertaken by ECUS consultancy in January 2014. A draft document was published in February 2014.

3.14 Heritage Lottery Funded Projects

3.14.1 Officers within the service advise on heritage matters and are active members of the partnership and steering groups for the following heritage lottery projects: Llanthony Priory and Discover Decrypt, which both have stage 2 development funding and are presently developing schemes which will enhance and reuse significant designated heritage assets within the City. Officers are also providing advice and assistance with the development of stage 1 bids for St Nicholas Church, Project Pilgrim, Gloucester Waterways Museum and Soldiers of Gloucestershire Museum. Officers have also initiated a day event for all HLF schemes to come together to discuss their schemes and see where possible relationships could be formed to maximize their schemes funding potential. This event is being arranged for May 2014.

3.15 Southgate Street Townscape Heritage Initiative

3.15.1 In May 2013 the Stage 2 bid for a Townscape Heritage Initiative (THI) was submitted to Heritage Lottery Fund (HLF). The bid included £300,000 in funding from the City Council and was approved by HLF in October 2013. There is a total budget of £1.2 million being made available to owners and tenants over the 5 year scheme.

- 3.15.2 Priorities for 2014 are to continue with the delivery of the Southgate Street THI. Key tasks for the year will include:
- the detailed development of grant applications to key properties in the THI with projects on site this year; this work will involve initial design, pre-app discussions leading to planning / listed building consents and building regulations approval;
 - the design of public realm and environmental enhancements in the area;
 - the development of heritage education programmes with external partners;
 - the development of heritage and maintenance training, involving architects, surveyors, planners, property owners and the wider community.
- 3.15.3 The 2007 Southgate Street Conservation Area Appraisal Plan was reviewed, consulted upon and formally adopted by Council in January 2014. Together with a Conservation Management Plan which set out the management guidance principles required to deliver both the Conservation Area Appraisal and the THI. At the same time as the conservation area review an Article 4 Direction was prepared and served on specific properties within the Southgate Street Conservation Area. This was confirmed by Council in January 2014.

3.16 Archaeology

- 3.16.1 Archaeological recommendations have been made with regard to 52 planning applications in the city and monitored three significant archaeological excavations last year as well as 23 archaeological evaluations and approximately 10 watching briefs.
- 3.16.2 A funding application for £30K to English Heritage to undertake a project to carry out improvements to the Gloucester Historic Environment Record has been submitted. If awarded work will commence in 2014.
- 3.16.3 We have begun work on an English Heritage funded project to sort and deposit old archaeological archives from the former City Excavation Unit with the Museum and Art gallery. This project is needed to ensure the long term protection of these important documents and remains. The first stage of this project is due to start in April 2014.
- 3.16.4 Officers secured approximately £2.5k towards community archaeology as part of the 'all Paths Lead to the Hill' Project at Robinswood Hill this year with volunteer activities to include geo-physical surveys and small scale excavation.
- 3.16.5 Throughout the past 12 months Officers have actively engaged with many societies within the City including given 6 talks and in partnership working with Gloucester City Centre Community Partnership and Marketing Gloucester on a Heritage Lottery

Funded bid to provide for community engagement during the forthcoming King's Square Evaluation.

- 3.16.6 Further to the repair and clearance works which have been completed at King's Walk Bastion a priority for 2014 is to apply to GETCO to fund further works at King's Walk Bastion. It is also proposed to establish a project group (incorporating Councillors, stakeholders and officers) for the King's Walk Bastion and the Eastgate chamber sites with a view to submitting an HLF bid in 2015.

3.17 Lighting Strategy

- 3.17.1 Works to finalise the lighting scheme for the Eastgate Viewing Chamber are continuing and should be completed within the next 3 months. A detailed lighting scheme for the Old Bell (above Costa Coffee, Southgate Street) has been developed over the past year, including several lighting trials. A listed building consent application for the lighting scheme is being prepared to be submitted within the next 4 weeks. The installation of the lighting scheme is anticipated to be carried out by the end of June.
- 3.17.2 A detailed design for the lighting of St. Nicholas Church (Westgate Street) has been commissioned with working on developing designs starting immediately. The process of design, followed by procurement and installation is expected to take approximately 6 months. A city centre investment fund budget has been allocated for the completion of the various priority lighting projects as well as for the on-going maintenance of all the architectural lighting projects associated with the Lighting Strategy.
- 3.17.3 An initial design proposal for lighting St Michael's Tower has been assessed by Officers, a meeting was held in February with the Civic Trust and the English Heritage Inspector to discuss and provide advice on the proposals forwarded by the lighting contractor. Further discussions and revised proposals are being developed by the contractor and a further meeting will be held with all parties once this information has been submitted to the Council. The works are to be funded by the Civic Trust.

3.18 Railway Triangle Public Art (S106 funded)

- 3.18.1 A S.106 fund of £40k is available to the council to create and install public art at the Railway Triangle. Officers will also seek to incorporate interpretation of the site's history into the artwork or its setting. An artist's brief is being prepared to set out the parameters of the project with a view to approve any artwork by the Summer 2014.

3.19 Museums Service

- 3.19.1 The Folk Museum reopened on 17th February after being closed for a three month refurbishment and redisplay. There is now a clean fresh look, with contemporary displays and new colourful interpretation boards showing features of Gloucester life

from medieval times to the present day. There is still some work to do, but the results so far are very pleasing.

- 3.19.2 The Richard III exhibition opened 19th March, following a very successful private launch with around 200 people attending. The unpacking and mounting of the head was filmed by the British Museum and photographed by the local press. There has been a lot of interest in the exhibition, we are one of only six museums in the country to exhibit the head. The Museum will be open from 10.00 a.m. until 8 p.m. daily (including Sunday and Monday) for the 10 days that the exhibition is on. Attendance is by pre-bookable slots to cope with demand. There will be a series of talks and a book signing for the duration of the exhibition – details are on the website.
- 3.19.3 The application for a HLF grant towards Phase II of the City Museum transformation has been postponed until August on recommendation from our supporting officer at HLF. She is very positive about our application, but has advised not to apply in May to avoid competition from another Gloucester applicant going for the same category of award.

3.20 New TIC at 26 Westgate Street – Asset Management

- 3.20.1 The Asset Management service is currently conducting a feasibility study at RIBA Stage 1. A measured survey has been completed and a preferred concept design has been produced. Asbestos samples have been taken (some non notifiable material has been identified), and a quantity surveyor (QS) and mechanical and electrical engineer (M&E) have been appointed. Initial surveys involving these consultants have taken place.
- 3.20.2 Within the service our architect is working on producing detailed floor plans, sections and elevations and the project surveyor will produce a schedule of works in conjunction with conservation advice. This information will be used by the engineer to produce an outline scope of M&E works. The QS will then price the works. The investment required will be significant. Officers understand that a major contribution is expected from the landlord and have corresponded with him recently regarding this matter. A reply is awaited on this matter.

3.21 Marketing Gloucester

- 3.21.1 Planning is going well for the History Festival. Marketing Gloucester are planning a Civil War weekend for Gloucester Day including demonstrations and a camp in Kings Square and a mini battle on Alney Island on the Sunday 7th September. There are funding applications going ahead for a WW1 schools project, a series of talks taking place in Blackfriars including games makers of the empire, Hidden Voices (a story of Gloucester's immigrant communities) and more activities are being programmed. A talk is planned on the archaeology digs taking place in Kings Square and the bus station. The Soldiers of Gloucestershire Museum and City and Folk museums are working on a programme of events and the Civic Trust will take the lead on the

Heritage Open Days. The History Festival is taking place from Saturday 6th - Friday 19th September.

- 3.21.2 The Tall Ships Festival is planned for May 2015 and work will commence in the summer. Marketing Gloucester are currently exploring possible ships and options available to us as part of the RWC event later in the year.
- 3.21.3 There is a working group being led by Marketing Gloucester to celebrate the 300th anniversary of George Whitefield being born. The group consists of Canon Nikki Arthy, The Headmaster from Crypt School, the Civic Trust, the St John's Northgate Methodist Church, Lyn Cinderey, The Old Bell, Marketing Gloucester and Council Leader Paul James. We are exploring various events and activities to take place this year including: A service at St Mary De Crypt in September for the anniversary of his death, a service in St John's Northgate Methodist Church in December for the anniversary of his birth. (These services will most likely attract Methodists from across the county / country), some copies of original sermons are being framed and will go on display in both churches. A leaflet is being designed for tourists visiting the city for a George Whitefield trail and the Civic Trust are developing a guided tour. Marketing Gloucester are also looking forward to 2015 and the Rugby World Cup and possibly having a re-enactment of George Whitefield giving a sermon, with Crypt year 7 school boys being involved and then a parade down to a Tall Ship in the Docks for his voyage to America.
- 3.21.4 The Historic Inns Trail was created last year by Marketing Gloucester and Daryl Kirby, the trail currently exists as a pdf available on the city of Gloucester website.

4.0 Alternative Options Considered

- 4.1 None at present.

5.0 Reasons for Recommendations

- 5.1 Environmental Planning Service Officers as identified within this report are responsible for the care and protection of heritage assets, places and spaces of architectural and historic interest together with archaeological assets. The City Council has a duty to protect and enhance both the historic and built environment for future generations to enjoy.

6.0 Future Work and Conclusions

- 6.1 For all officers to continue working within their roles and update where necessary.

7.0 Financial Implications

- 7.1 There are no financial implications attached to this report.

8.0 Legal Implications

- 8.1 There are no legal implications arising from this report.

9.0 Risk & Opportunity Management Implications

9.1 Risks and opportunities have been identified within the report.

10.0 People Impact Assessment (PIA):

10.1 The PIA Screening Stage was completed and did not identify any potential or actual negative impact, therefore a full PIA was not required.

11.0 Other Corporate Implications

Community Safety

11.1 Officers roles are to improve, regenerate and promote the historic environment within the City of Gloucester

Sustainability

11.2 Officers are working to enhance and have a positive impact on the environment of the City of Gloucester

Staffing & Trade Union

11.3 There are no staffing implications arising from this report.

Background Documents: None